BEFORE THE FEDERAL ELECTION COMMISSION.

ENFORCEMENT PRIORITY SYSTEM 2016 JUN 28 AM 10: 25 **SENSITIVE DISMISSAL REPORT**

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MUR: 6901

Complaint Receipt Date: November 3, 2014 Response Dates: November 20, 2014 (Times-Call);

December 31, 2014 (Committee) **EPS Rating:**

Respondents: Buck for Colorado and

Cheryl Klein, Treasurer (the "Committee");

Kenneth R. Buck; Denver Post;

Longmont Daily Times-Call

(aka "Times-Call")

Alleged Statutory/ Regulatory Violations 52 U.S.C. § 30101(9)(B)(i) 11 C.F.R. §§ 100.73, 100.132 52 U.S.C. § 30120(a)(1) 11 C.F.R. § 110.11(a)-(b)

The Complainant alleges that the 2014 congressional campaign of Kenneth Buck and his

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Committee aired a radio advertisement on October 15, 2014, entitled "A Great America" that incorrectly identified the proper name of the Committee that had paid for it. Additionally, the Complainant claims that two newspapers, the Denver Post and the Times-Call, published news articles and advertisements by and in support of Buck's campaign, as well as editorials endorsing Buck, but refused to cover and interview Buck's opponents. The Times-Call responds that its coverage of the Buck-Meyers campaign fell within the Commission's "press exemption" to the Act's definitions of "contribution" and "expenditure." As for the Committee, it acknowledges that it ran a radio advertisement that misidentified the advertisement's payor as "Buck for Congress" instead of the correct name, "Buck for Colorado." Within 24 hours of receiving the complaint, the Committee states that it corrected the advertisement's disclaimer.

In 2014, Congressman Buck, a candidate in Colorado's Fourth Congressional District, defeated Complainant Vic Meyers in the general election.

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The Federal Election Campaign Act of 1971, as amended ("Act") and Commission regulations appear to exempt the news reports and commentary in this matter from the definition of "contribution" and "expenditure." 52 U.S.C. § 30101(9)(B)(i) ("the term 'expenditure' does not include . . . any news story, commentary, or editorial distributed through the facilities of any broadcasting station, newspaper, [or] magazine . . . unless such facilities are owned or controlled by any political party, political committee, or candidate); see also 11 C.F.R. §§ 100.73, 100.132 (neither a contribution nor an expenditure results from such news stories, commentaries, or editorials). As for the Committee, it admittedly included a disclaimer in its radio advertisements that incorrectly stated its name, as required by the Act and Commission regulations. See 52 U.S.C. 30120(a)(1); see also 11 C.F.R. § 110.11(a)-(b). However, the Committee asserts that it promptly corrected the "inadvertent" and "minor" error within a day of being notified of it.³

Based on its experience and expertise, the Commission has established an Enforcement Priority System using formal, pre-determined scoring criteria to allocate agency resources and assess whether particular matters warrant further administrative enforcement proceedings. These criteria include: (1) the gravity of the alleged violation, taking into account both the type of activity and the amount in violation; (2) the apparent impact the alleged violation may have had on the electoral process; (3) the complexity of the legal issues raised in the matter; and (4) recent trends in potential violations and other developments in the law. This matter is rated as low priority for Commission action after application of these pre-established criteria. Given that low rating and the

Complainant's argument that the news coverage may have been more favorable to Buck than him does not affect this analysis. See Factual and Legal Analysis at 3, MUR 6579 (ABC News, Inc) (Recognizing that an entity otherwise eligible for the media exemption would not lose its eligibility merely because of a lack of objectivity in a news story, commentary, or editorial, even if the news story, commentary, or editorial expressly advocates the election or defeat of a clearly identified candidate for Federal office).

lt is not clear from the public record how much the advertisements might have cost.

- other circumstances presented, we recommend that the Commission dismiss the allegations
- consistent with the Commission's prosecutorial discretion to determine the proper ordering of its 2
- priorities and use of agency resources. Heckler v. Chaney, 470 U.S. 821, 831-32 (1985). We also 3
- recommend that the Commission close the file as to all respondents and send the appropriate letters. 4

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6.28.16 Date

Daniel A. Petalas Acting General Counsel

Kathleen M. Guith Acting Associate General Counsel for Enforcement

Stephen Gura

Deputy Associate General Counsel Enforcement

Assistant General Counsel Complaints Examination

& Legal Administration

Attorney

Complaints Examination & Legal Administration

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